

Message Text

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PAGE 01 BRASIL 10672 311914Z
ACTION ARA-14

INFO OCT-01 ISO-00 SCS-06 CA-01 HA-05 L-03 SS-15 SP-02
/047 W

-----051943 312057Z /66

P 311711Z DEC 77
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 5423
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

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E. O. 11652: N/A
TAGS: SHUM PGOV CASC BR
SUBJ: CONSULAR ACCESS TO DETAINED US CITIZENS

REF: (A) BRASILIA 10297; (B) BRASILIA 10377;
(C) BRASILIA 10451; (D) BRASILIA 10454

1. EMBASSY PROPOSES TO PURSUE FOLLOWING STRATEGY IN APPROACHING
CONSULAR NOTIFICATION AND ACCESS ISSUE (REFTELS) WITH THE GOB.
2. CHARGE WILL CALL ON AMBASSADOR HOSANNAH, CHIEF, FOREIGN
MINISTRY'S CONSULAR AND JURIDICAL DIVISION, TO DELIVER NOTE
(DRAFT TEXT IN SEPTTEL) IN RESPONSE TO MINISTRY'S UNSATISFACTORY
AIDE MEMOIRES (REFTELS). ORALLY, CHARGE WILL MAKE FOLLOWING
POINTS, RESPONDING SPECIFICALLY TO POINTS MADE BY HOSANNAH
IN HIS DECEMBER 13 CONVERSATION WITH VICE CONSUL THIELMANN
(REF A):

A. CONTRARY TO ORAL HOSANNAH REPRESENTATIVE THAT THE USG
WANTS TO MAKE A POLITICAL ISSUE OF ROUTINE CONSULAR MATTERS,
THE EMBASSY IS TRYING TO RESOLVE WITH A MINIMUM OF FRICTION
IN OUR RELATIONS A SERIOUS, LONG-STANDING CONSULAR PROBLEM
THAT IS INCREASINGLY BECOMING AN IRRITANT AND HAS GENERATED
A GREAT DEAL OF INTEREST IN THE US CONGRESS, ELSEWHERE IN THE
GOVERNMENT AND WITH THE PUBLIC.

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B. THE EMBASSY RAISED THE ISSUE WITH THE DEPARTMENT OF THE
AMERICAS AS WELL AS THE CONSULAR AND JURIDICAL DIPARTMENT
BECAUSE WE BELIEVE THE DEPARTMENT OF THE AMERICAS SHOULD BE
AWARE OF ALL IMPORTANT PROBLEMS
IN OUR RELATIONS. WE HAVE HOPED FROM THE BEGINNING TO RESOLVE
THE PROBLEM AT THE LOWEST POSSIBLE ECHELON OF THE MINISTRY
COMMENSURATE WITH THE SERIOUSNESS OF THE PROBLEM, BUT WE WILL

NOT HESITATE TO RAISE IT AT HIGHER LEVELS IF THAT IS WHAT IT TAKES TO FOCUS SUFFICIENT ATTENTION ON THE ISSUE.

C. WHILE DIFFERING IN THEIR DETAILS, THE THREE ARREST CASES OF BUTTS, CAPUANO/ROSEBAUGH AND MAXEY/ROSS/WILLIAMS WERE DISCUSSED TOGETHER IN THE EMBASSY'S RECENT NOTE BECAUSE THEY EACH INVOLVE THE RIGHT OF CONSULAR NOTIFICATION AND ACCESS. REGARDLESS OF THE CRIMES ALLEGEDLY COMMITTED, THE PRINCIPLE OF CONSULAR NOTIFICATION AND ACCESS REMAINS THE SAME. IN THE CASE OF MAXEY/ROSS/WILLIAMS, LOCAL FEDERAL POLICE AUTHORITIES TOLD OUR CONSUL THAT THE ARRESTED US CITIZENS HAD REQUESTED ACCESS AND THAT THEY HAD FORWARDED THE REQUEST TO BRASILIA. THE REQUESTS WERE NEVER TRANSMITTED TO THE US CONSULAR AUTHORITIES, CLEARLY A CONTRAVENTION OF ARTICLE 36 OF THE VIENNA CONVENTION.

D. WITH RESPECT TO THE REQUEST FOR ASSURANCES THAT US POLICE AUTHORITIES ALWAYS ACT ACCORDING TO THE VIENNA CONVENTION IN CASES INVOLVING FOREIGNERS, WE ARE AWARE THAT THE DEPARTMENT OF STATE WROTE STATE GOVERNMENTS PROMPTLY AND IN DETAIL ABOUT US OBLIGATIONS UNDER THE VIENNA CONVENTION AND ASKED THEM TO NOTIFY MUNICIPAL AUTHORITIES WITHIN THEIR JURISDICTION (FYI: THIS IS A REFERENCE TO THE DEPARTMENTS OM 8/11/76.

WE INTEND TO LEAVE COPIES OF ITS ENCLOSURES). WE ARE UNAWARE OF PENDING COMPLAINTS OF ANY ABUSE OF BRAZILIAN NATIONALS. WE CAN ASSURE THE FOREIGN MINISTRY THAT ANY COMPLAINTS RECEIVED WILL BE CAREFULLY INVESTIGATED.

E. IN DELIVERING NOTE, CHARGE WILL AGAIN URGE THE GOB TO TAKE PROMPT AND EFFECTIVE MEASURES TO ENSURE NOTIFICATION AND LIMITED OFFICIAL USE

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ACCESS, INCLUDING INFORMING LOCAL AUTHORITIES SO AS TO ENSURE EFFECTIVE OBSERVANCE OF THEIR OBLIGATIONS UNDER THE VIENNA CONVENTION.

3. CONCURRENTLY, TO RESOLVE THE PROBLEM AT THE WORKING LEVEL WE ARE INSTRUCTING CONSULS TO CALL UPON SECRETARIES OF PUBLIC SECURITY IN THEIR DISTRICTS TO ENSURE THAT SECRETARIES ARE AWARE OF OUR CONCERN ABOUT US CITIZEN DETAINEES, KNOW OF BRAZIL'S VIENNA CONVENTION OBLIGATIONS, AND KNOW HOW AND WHERE TO GET IN TOUCH WITH US CONSULS.

4. FOLLOWING CHARGE'S APPOINTMENT IN ITAMARATY, EMBASSY POLITICAL COUNSELOR WILL CALL UPON SECRETARY GENERAL OF THE MINISTRY OF JUSTICE TO EXPRESS OUR CONCERN OVER PROBLEM OF CONSULAR ACCESS AND NOTIFICATION AND URGE THAT THE MINISTER GIVE HIS PERSONAL ATTENTION TO THE PROBLEM.

5. IT WOULD ALSO BE HELPFUL IF APPROPRIATE WASHINGTON VISITORS TO BRAZIL WERE BRIEFED ON PROBLEM AND URGED DURING ANY GENERAL DISCUSSIONS OF BILATERAL RELATIONS TO EXPRESS US CONCERN.

6. REQUEST DEPARTMENTS REACTION TO ABOVE AND DRAFT NOT TRANSMITTED SEPTTEL SOONEST. OPTION FOR PRESENTATION AT CHARGE LEVEL, WHICH EMBASSY CONSIDERS MOST SUITABLE AT THIS STAGE, WILL BE REMOVED

JANUARY 10.

JOHNSON

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